CALIFORNIA STATE PERSONNEL BOARD MEETING 801 Capitol Mall Sacramento, California

<u>Public Session Location</u> - Room 150 Closed Session Location - Room 141

FULL BOARD MEETING MINUTES**

JANUARY 7, 2003

PUBLIC SESSION OF THE STATE PERSONNEL BOARD

1. ROLL CALL

BOARD MEMBERS PRESENT:

William Elkins, President Ron Alvarado, Vice President Florence Bos, Member Sean Harrigan, Member

2. REPORT OF THE EXECUTIVE OFFICER - Walter Vaughn

The Board was advised of the following:

- A. The Governor's budget will be presented January 10, 2003, and is expected to contain an additional 15 percent reduction in the State Personnel Board's budget.
- B. The Department of Finance has approved a freeze exemption for the Board's vacant Legislative Coordinator and Staff Counsel positions.
- 3. REPORT OF THE CHIEF COUNSEL Elise Rose

http://www.spb.ca.gov/spbmeet/spbminrd.cfm

^{**}The State Personnel Board Summary Minutes can be obtained at the following Internet address:

The Chief Counsel reported on:

Litigation:

- A. Department of the Youth Authority v. State Personnel Board (Henderson) In a partially published decision, the Court of Appeal, Third Appellate District, has upheld the Board's decision in this case. In so doing, the court found that section 11425.50 of the Administrative Procedures Act applies to the Board and that the court will give great weight to an Administrative Law Judge's (ALJ) credibility determinations only to the extent that the ALJ identifies the observed demeanor, manner or attitude of the witnesses in his or her decision.
- B. Salazar v. State Personnel Board On December 26, 2002, a superior court granted a petition for writ of mandate in this case. The Board had adopted an ALJ decision granting a department's motion to dismiss the appeal on grounds that the appellant had failed to appear at the hearing. The court found sufficient evidence that the appellant may have been surprised by withdrawal of his California State Employees Association (CSEA) counsel and may have believed he was told he did not have to appear and, on these grounds, the court overturned the dismissal of the appeal and ordered a hearing.
- C. Connerly v. State Personnel Board., et al. The superior court issued a ruling on Connerly's Motion for Attorney's fees, awarding a joint award of \$488,067.64 out of the claimed \$808,703.20 based on application of the private attorney's general theory. The court opined that each of the respondents and the real parties in interest should bear an equal share.
- D. International Union of Operating Engineers v. State of California (Lunsford) Judge Ohanesian granted the Department of Personnel Administration's challenge to her hearing the case and the case has been reassigned to Judge Connelly. A date for the hearing is still undecided.
- E. <u>Engel v. Meith, et al</u>. A Motion to Dismiss and Motion for Injunction against Plaintiff as a Vexatious

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Litigant has been filed on behalf of the State Personnel Board and the named Board employees, as well as on behalf of the other named defendants, in response to this plaintiff's most recent complaint.

- F. Alameida v. State Personnel Board (Kill) Kern County superior court has denied the Petition for Writ of Mandate filed by the Department of Corrections challenging the Board's decision revoking the dismissal of Kill. The Department had dismissed Kill based on allegations that she provided non-State food items to inmates and brought alcoholic beverages to the inmates that were consumed by inmate workers. The Board found that there was no substantial evidence to support the charges, rejecting the ALJ's determination that the inmate witnesses were credible.
- G. International Union of Operating Engineers v. State of California (State Personnel Board) The Public Employment Relations Board (PERB) is moving forward to set this case for hearing. A dispute is now pending between parties as to the scope of the hearing.
- H. California State Employees Association (CSEA)/King/Repp v. California Department of Corrections (State Personnel Board) In this new action, CSEA argues that the one-year statute of limitations set forth in the Peace Officers Procedural Bill of Rights applies to all Corrections' employees. A hearing on the merits is scheduled for March 2003.

Other:

- A. Chief Counsel Elise Rose has been invited to speak at the Sacramento County Bar's Labor and Employment Law Section in March 2003.
- B. The Department of Finance has approved a freeze exemption for the Board's vacant Staff Counsel position. The job bulletin has already been released.
- 4. REPORT ON LEGISLATION

No report was given

5. PERS UPDATE - Sean Harrigan

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The Board was advised of the following:

- A. HMO rate increases for the year 2003 are expected to be approximately 25 percent.
- B. Peter H. Mixon has been selected as General Counsel for the Public Employees Retirement System.
- C. Work continues on the Public Employees Retirement System's strategic plan for health benefits. The plan is expected to be ready for adoption in February or March 2003.

6. HEARING - EEO REGULATIONS

Proposed revisions to state and local agency merit systems equal employment opportunity regulations.

Persons Participating:

Ted Edwards, Staff, California State Personnel Board Alex Garza, California State Employees Association Al Rojas, California State Employees Association Robin Corralejo, Chairperson, California Civil Rights Officers Council

ACTION: Submitted

7. HEARING - LAYOFF RULES

Proposed amendments and adoption of regulations relating to layoff: Title 2, California Code of Regulations (2CCR), §§ 470, 470.1, 471, 471.1 and 472, Local Agency Personnel Standards §§ 17502 and 17520.

Persons Participating:

Carol Ong, Staff, California State Personnel Board Alex Garza, California State Employees Association Al Rojas, California State Employees Association Robyn Sherles, California State Employees Association Mike Roskey, California State Employees Association Francisca Pass, California State Employees Association John Lang, California State Employees Association Van Evans, California State Employees Association

Roxanne Baird, State Employee Paul Coke, State Employee

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Kathleen O'Connor, California State Employees Association Nadie Savage, California State Employees Association

ACTION: Submitted

8. ORAL ARGUMENT

Oral argument in the matter of KIM HONG, CASE NO. 01-3587P. Appeal from transfer. Department of Corrections.

Persons Participating:

Kim Hong, Pro Per

ACTION: Submitted

BOARD ACTIONS

9. STATE PERSONNEL BOARD SUMMARY MINUTES OF DECEMBER 17, 2002

ACTION: Adopted on January 7, 2003. VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

10. ACTION ON SUBMITTED ITEMS

ACTION: See pages 16-18.

11. ADMINISTRATIVE LAW JUDGE CASES

On January 7, 2003, the Board adopted the following decisions presented by Elise Rose, Chief Counsel, California State Personnel Board.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

CHIEF COUNSEL RESOLUTIONS

MICHAEL KHOUNANI, CASE NO'S 01-3570 & 02-2031 Appeal from official reprimand and appeal from dismissal Associate Information Systems Analyst Department of Pesticide Regulation ACTION: Stipulation for settlement approved

RICHARD A. KALEY, CASE NO. 00-1452B Appeal from backpay

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Correctional Officer Department of Corrections

Action: Request for order to show cause denied

PROPOSED DECISIONS

CONNIE ARMSTEAD, CASE NO. 00-4241
Appeal from constructive medical
termination and/or suspension
Office Assistant (Typing)
Department of California Highway Patrol
ACTION: Administrative Law Judge's proposed decision
rejected by Board. Board to decide case itself

SHARON ARTLIP, CASE NO. 02-4166E
Appeal from denial of complaint of
discrimination/retaliation
Chief Engineer I, (Correctional Facility,)
Blythe - State Prison,
Department of Corrections
ACTION: Administrative Law Judge's proposed decision
rejected by Board and remanded to Administrative Law Judge

KENNETH BARRON, CASE NO. 02-2674

Appeals from an official reprimand

Correctional Officer

Susanville - State Prison

Department of Corrections

ACTION: Official reprimand sustained

JANICE BROWN, CASE NO. 02-1607
Appeal from dismissal
Business Taxes Representative
Board of Equalization
ACTION: Dismissal modified to permanent demotion

CLETUS CURAH, CASE NO. 02-1901
Appeal from 85-working days suspension
Transportation Engineer (Civil)
Department of Transportation
ACTION: 85-working days suspension modified to a 45 calendar day suspension

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Appeal from discrimination complaint in the examination
Associate Real Estate Officer
Department of General Services
ACTION: Discrimination complaint regarding examination dismissed

CARLOS DIAZ, CASE NO. 02-1999
Appeal from five-percent reduction
in salary for six months
Caltrans Heavy Equipment Mechanic
Department of Transportation
ACTION: Five-percent reduction in salary for six months
modified to formal letter of reprimand

BERLINDA GREEN, CASE NO. 02-1896 Appeal from dismissal Motor Vehicle Field Representative Department of Motor Vehicle ACTION: Dismissal sustained

GLEN JONES, CASE NO. 02-2179

Appeal from termination with fault
from limited term appointment

Board Coordinating Parole Agent

Board of Prison Terms

ACTION: Appeal from termination with fault from limited term appointment dismissed

PAMELA SMALLS, CASE NO. 02-2437
Appeal from ten-percent reduction
in salary for 12 months
Correctional Sergeant
Blythe - State Prison
Department of Corrections
ACTION: 10% reduction in salary for 12 months modified to
5% reduction in salary for six months

ROBERT TENHET, CASE NO. 02-1952
Appeal from dismissal
Psychiatric Technician Assistant
Porterville - Development Services
Department of Developmental Services
ACTION: Dismissal revoked

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PETITIONS FOR REHEARING

ADAM LOVE, CASE NO. 02-0334

Appeal from ten percent reduction in

salary for six months

Office Technician (Typing)

Fairview Developmental Center

Department of Developmental Services

ACTION: Petition for rehearing filed by respondent denied

ADAM LOVE, CASE NO. 02-2026

Appeal from ten percent reduction in salary

for twelve months

Office Technician (Typing)

Fairview Developmental Center

Department of Developmental Services

ACTION: Petition for rehearing filed by respondent denied

RICHARD LOWRY, CASE NO. 01-1548

Appeal from rejection during

probationary period

Transportation Engineer (Civil)

Department of Transportation

ACTION: Petition for rehearing filed by appellant denied

LEE MONTOYA, CASE NO. 02-0575

Appeal from dismissal

Fish and Game Warden

Department of Fish and Game

ACTION: Petition for rehearing filed by appellant denied

RAYMOND SADOWSKI, CASE NO. 01-3106

Appeal from demotion and transfer

from the position of Supervisor of

Correctional Education Programs

Salinas Valley - State Prison

Department of Corrections

ACTION: Petition for rehearing filed by respondent denied

RICHARD SINCLAIR, CASE NO. 01-3902

Appeal from 60 calendar days suspension

Correctional Plant Supervisor

Tehachapi - California Correctional Institution

Department of Corrections

ACTION: Petition for rehearing filed by appellant granted

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DEBORAH WHITE-SANBORN, CASE NO. 02-1155
Appeal from dismissal
Senior Special Investigator
Porterville - Developmental Center
Department of Developmental Services
Petition for rehearing filed by respondent
ACTION: Submitted

12. RESOLUTION RE NOTICE OF GOVERNMENT CODE SECTION 18671.1 EXTENSION.

ACTION: See pages 19-22.

13. WITHHOLD APPEALS

On January 7, 2003, the Board adopted the following decisions presented by Laura Aguilera, Assistant Executive Officer, California State Personnel Board.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

TYRONE BARNES, CASE NO. 02-0964 Classification: Youth Correctional Officer California Youth Authority ACTION: DENIED

MARVIN BOYCE, CASE NO. 02-1501 Classification: Correctional Officer California Department of Corrections ACTION: DENIED

PATRICK CARPENTER, CASE NO. 02-1525 Classification: Correctional Officer California Department of Corrections ACTION: DENIED

MAX CARTER, CASE NO. 02-1467 Classification: Correctional Officer California Department of Corrections ACTION: DENIED

KRISTA DAWSON, CASE NO. 02-0689 Classification: Correctional Officer California Department of Corrections ACTION: DENIED

ROBERT EMRICH II, CASE NO. 02-1031 Classification: Youth Correctional Officer California Youth Authority ACTION: DENIED

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ROBERT GARCIA, CASE NO. 02-1385

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

DAMON LEARDINI, CASE NO. 02-1537 Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

RAOUL LEYVA, CASE NO. 02-1956

Classification: Youth Correctional Officer

California Youth Authority

ACTION: DENIED

JUAN MANZANO, CASE NO. 02-0745

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

DEREK MARKS, CASE NO. 02-1744 Classification: Cadet, CHP California Highway Patrol

ACTION: DENIED

JUAN MARTINEZ, CASE NO. 02-0561

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

MARGARET MORDENTE, CASE NO. 02-2071 Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

JENNIFER PATTEN, CASE NO. 02-0746

Classification: Youth Correctional Counselor

California Youth Authority

ACTION: DENIED

KEVIN PHILLIPS, CASE NO. 02-1743 Classification: Correctional Officer

California Department of Corrections

ACTION: DENIED

DAVID RAMOS, CASE NO. 02-0570

Classification: Youth Correctional Officer

California Youth Authority

ACTION: DENIED

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ALFONSO RIVERA, CASE NO. 02-1196

Classification: Correctional Officer California Department of Corrections

ACTION: GRANTED

SARBJIT SINGH, CASE NO. 02-2138

Classification: Motor Vehicle Field Representative

Department of Motor Vehicles

ACTION: GRANTED

JAMES SORENSEN, CASE NO. 02-1597 Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

KIMBERLY TEESE, CASE NO. 02-0591 Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

JASON TUGMON, CASE NO. 02-1171

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

LETICIA VEGA, CASE NO. 02-2147

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

KEVIN WASHINGTON, CASE NO. 02-1423 Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

GARY WILSON, CASE NO. 02-2146

Classification: Correctional Officer California Department of Corrections

ACTION: DENIED

14. MEDICAL APPEALS

On January 7, 2003, the Board adopted the following decisions presented by Laura Aguilera, Assistant Executive Officer, California State Personnel Board.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

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BARBARA ARAIZA, CASE NO. 02-3326

Classification: Correctional Officer

Department of Corrections

ACTION: GRANTED

DONNA BARE, CASE NO. 02-3404

Classification: Psychiatric Technician

Department of Mental Health

ACTION: DISMISSED

OSCAR GONZALEZ, CASE NO. 02-1733 Classification: Correctional Officer

Department of Corrections

ACTION: GRANTED

WILLIAM MURPHY, CASE NO. 02-1665

Classification: Cadet, CHP California Highway Patrol

ACTION: DENIED

ROBERT NAKAYAMA, CASE NO. 02-2740 Classification: Correctional Officer

Department of Corrections

ACTION: GRANTED

SCOTT NELSON, CASE NO. 02-0864 Classification: Cadet, CHP California Highway Patrol

ACTION: DENIED

15. REQUEST TO FILE CHARGES CASES

PETITIONS FOR REHEARING CASES

On January 7, 2003, the Board adopted the following decisions presented by Laura Aguilera, Assistant Executive Officer, California State Personnel Board.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

(Request to File Charges)

WILLIAM HORSPOOL, CASE NO. 02-1234 Classification: Correctional Officer

Department of Corrections

ACTION: DENIED

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ALAZAR TESFAMARIAM, CASE NO. 02-0596 Classification: Disability Insurance

Program Representative

Employment Development Department

ACTION: DENIED

(Petition for Rehearing Case - Group Appeal)

MARIO BATES, CASE NO. 00-2460P

Classification: Correctional Officer

ARTURO CORDOVA, CASE NO. 00-2378P

Classification: Correctional Sergeant

MARCO GUILIN, CASE NO. 00-2504P

Classification: Correctional Sergeant

KEVIN HETHCOAT, CASE NO. 00-2322P

Classification: Correctional Sergeant GLENN MICHELMORE, CASE NO. 00-3411P Classification: Correctional Sergeant

JAIME SHAW, CASE NO. 00-2381P

Classification: Correctional Sergeant

Department of Corrections

ACTION: DENIED

16. NON-HEARING CALENDAR

On January 7, 2003, the Board adopted items A & B. These items were presented by Karen Coffee, Chief, Merit Employment and Technical Resources Division, California State Personnel Board.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

- A. EQUITY RESOLUTION

 Equity resolution to allow Rito Gomez to remain in the classification of Employment Program Representative
- B. EQUITY RESOLUTION
 Equity resolution to allow Reginald A. Honore to be appointed to the class of Hospital Peace Officer.

17. CAREER EXECUTIVE ASSIGNMENT (CEA) CATEGORY ACTIVITY

- A. REQUESTS TO ESTABLISH NEW CEA POSITIONS CURRENTLY UNDER CONSIDERATION
 - (1) EXECUTIVE OFFICER, EDUCATION AUDITS APPEAL PANEL
 The Department of Finance on behalf of the
 Education Audits Appeals Panel proposes to

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allocate the above position to the CEA category. The Executive Officer will be responsible for assisting the Education Audits Appeal Panel to establish policy regarding questionable audit findings from local school districts and county offices of education.

- (2) CLINICAL ADMINISTRATOR, SECURE TREATMENT FACILITY, COALINGA

 The Department of Mental Health proposes to allocate the above position to the CEA category. The Clinical Administrator is responsible for establishing clinical programming policies and procedures for implementation of the construction phase, activation and on-going management of the new Secure Treatment Facility in Coalinga.
- (3) The Department of Education proposes to allocate the above position to the CEA category. The Director, State Monitored Schools is responsible for establishing policies regarding state monitoring of individual schools determined to be under performing as described in the state Public Schools Accountability Act and incorporating recent federal legislation titled No Child Left Behind.
- (4) ASSISTANT DIRECTOR/CHIEF INFORMATION OFFICER, INFORMATION TECHNOLOGY OFFICE

 The Department of Youth Authority proposes to allocate the above position to the CEA category. The Assistant Director/Chief Information Officer is responsible for establishing and overseeing all technology program policies regarding the infrastructure, processes, systems and data of the California Youth Authority.
- (5) DEPUTY DIRECTOR, HIGH SPEED RAIL AUTHORITY
 The Department of California Highway Patrol
 proposes to allocate the above position to the CEA
 category. The Deputy Director is the technical
 advisor to the High Speed Rail Authority regarding
 the development of a of a twenty billion dollar
 High Speed Rail System.

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- B. EXECUTIVE OFFICER DECISIONS REGARDING REQUESTS TO ESTABLISH NEW CEA POSITIONS
 - (1) DISTRICT 3, DEPUTY DIRECTOR, PLANNING & LOCAL ASSISTANCE PROGRAMS

 The Department of Transportation' request to allocate the above position to the CEA category has been approved effective December 9, 2002.
 - (2) DEPUTY DIVISION DIRECTOR, OFFICE OF RATEPAYER ADVOCATES

 The Public Utilities Commission's request to allocate the above position to the CEA category has been approved effective November 27, 2002.
 - (3) ASSISTANT SECRETARY, YOUTH CAREER DEVELOPMENT
 The Department of Industrial Relations request on
 behalf of the Labor and Workforce Agency to
 allocate the above position to the CEA category
 had been approved for a three year period
 effective December 6, 2002.

ACTION: Noted

ADJOURNMENT

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SUBMITTED

1. EXPEDITED HEARINGS - PROPOSED AMENDMENT TO STATE PERSONNEL BOARD RULE 52.4. (Hearing held May 7, 2002).

NO ACTION

2. ANSWER ON APPEALS FILED WITH STATE PERSONNEL BOARD. PROPOSED AMENDMENT TO STATE PERSONNEL BOARD RULE 63. (Hearing held May 7, 2002).

NO ACTION

3. Status of the State's Decentralized Testing. (Hearing held July 9, 2002).

NO ACTION

4. MERIT RULE - Proposed adoption of the new Section 250 to the California Code of Regulations (CCR) entitled Requirement that Selection be Based on Merit and Fitness. (Hearing held July 23, 2002).

NO ACTION

5. BRIAN JONES, CASE NO'S 99-3883 & 00-4930. Appeal from dismissal. State Fair Exposition. (Oral argument held October 8, 2002).

NO ACTION

6. ROMONDO SIZEMORE, CASE NO. 00-0418B. Appeal from backpay. Department of Corrections. (Oral argument held October 8, 2002).

ACTION: On January 7, 2003, adopted Board decision ordering back pay, benefits, and interest.

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.

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7. MERIT SELECTION MANUAL. (Hearing held November 6, 2002).

NO ACTION

8. PATRICIA SABATO-JONES, CASE NO. 01-3789. Appeal from dismissal. Unemployment Insurance Board. (Oral argument held November 6, 2002).

NO ACTION

9. TEACHER STATE HOSPITAL(SEVERLY), ETC. Departments of Mental Health and Developmental Services. (Hearing held December 3, 2002).

NO ACTION

10. VOCATIONAL INSTRUCTOR (SAFETY) (VARIOUS SPECIALTIES).

Departments of Mental Health and Developmental Services.

(Hearing held December 3, 2002).

NO ACTION

11. LEONARD GRILL, CASE NO. 02-1166. Appeal from ten percent reduction in salary for nine pay periods. Department of Forestry and Fire Protection. (Oral argument held December 3, 2002).

NO ACTION

12. RUFUS LINDSEY, CASE NO. 01-3651. Appeal from dismissal. Department of Corrections. (Oral argument held December 4, 2002).

NO ACTION

13. VICTORIA MCCOY, CASE NO. 01-3372. Appeal from dismissal. Department of Corrections. (Oral argument held December 4, 2002).

NO ACTION

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14. DAVID NUNEZ, CASE NO. 98-3145. Appeal from five percent reduction in salary for six months. Department of Corrections. (Oral argument held December 4, 2002).

NO ACTION

NOTICE OF GOVERNMENT CODE § 18671.1 RESOLUTION

Since Government Code section 18671.1 requires that cases pending before State Personnel Board Administrative Law Judges (ALJ's) be completed within six months or no later than 90 days after submission of a case, whichever is first, absent the publication of substantial reasons for needing an additional 45 days, the Board hereby publishes its substantial reasons for the need for the 45-day extension for some of the cases now pending before it for decision.

An additional 45 days may be required in cases that require multiple days of hearings, that have been delayed by unusual circumstances, or that involve any delay generated by either party (including, but not limited to, submission of written briefs, requests for settlement conferences, continuances, discovery disputes, pre-hearing motions). In such cases, six months may be inadequate for the ALJ to hear the entire case, prepare a proposed decision containing the detailed factual and legal analysis required by law, and for the State Personnel Board to review the decision and adopt, modify or reject the proposed decision within the time limitations of the statute.

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Therefore, at its next meeting, the Board will issue the attached resolution extending the time limitation by 45 days for all cases that meet the above criteria, and that have been before the Board for less than six months as of the date of the Board meeting.

GOVERNMENT CODE § 18671.1 RESOLUTION

WHEREAS, Section 18671.1 provides that, absent waiver by the appellant, the time period in which the Board must render its decision on a petition pending before it shall not exceed six months from the date the petition was filed or 90 days from the date of submission; and

WHEREAS, Section 18671.1 also provides for an extension of the time limitations by 45 additional days if the Board publishes substantial reasons for the need for the extension in its calendar prior to the conclusion of the six-month period; and

WHEREAS, the Agenda for the instant Board meeting included an item titled "Notice of Government Code § 18671.1 Resolution" which sets forth substantial reasons for utilizing that 45-day extension to extend the time to decide particular cases pending before the Board;

WHEREAS, there are currently pending before the Board cases that have required multiple days of hearing and/or that have been delayed by unusual circumstances or by acts or omissions of the parties themselves;

NOW, THEREFORE, BE IT RESOLVED AND ORDERED that the time limitations set forth in Government Code section 18671.1 are hereby extended an additional 45 days for all cases that have required multiple days of hearing or that have been delayed by acts or omissions of the parties or by unusual circumstances and that have been pending before the Board for less than six months as of the date this resolution is adopted.

* * * * *

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I hereby certify that the State Personnel Board made and adopted the preceding resolution at its meeting on January 7, 2003

WALTER VAUGHN
Executive Officer
California State Personnel Board

VOTE: Elkins, Alvarado, Bos, Harrigan - Aye.